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2026 Memorandum of Agreement
between,
the Texoma HIDTA Executive Board,
Navarro County, Texas and Raymond Keith Brown (DBA River Road Management
and Consulting)

This memorandum of agreement is made by and between the Executive Board of the Texoma High Intensity Drug Trafficking Area ("EB TEXOMA HIDTA"), Navarro County, Texas ("NAVARRO COUNTY") and Raymond Keith Brown, DBA River Road Management and Consulting (DIRECTOR).

The EB TEXOMA HIDTA desires to have Raymond Keith Brown, DBA River Road Management and Consulting (DIRECTOR) to serve as its DIRECTOR and to perform certain services for and on its behalf as enumerated herein, together with such additional duties and responsibilities as may be agreed upon from time to time between DIRECTOR, the Office of National Drug Control Policy (ONDCP) and the EB Texoma HIDTA, and

DIRECTOR desires to provide the above referenced certain personal services for or on behalf of the EB TEXOMA HIDTA acting as its DIRECTOR; and

Acknowledging that Navarro County will be the contracting agency for DIRECTOR providing the funds for his salary and other benefits as has been approved for by the EB TEXOMA HIDTA with funds provided for within the grant; and

In consideration of the mutual covenants and promises contained herein and other good and valuable consideration, the receipt and sufficiency of which is acknowledged, the parties memorialize their agreement as follows:

1. **Effective Date:** This Agreement, upon approval by the EB TEXOMA HIDTA and in coordination with NAVARRO COUNTY, shall be effective as of January 1, 2026.
2. **Term of Agreement:** Subject to the contingencies set forth in paragraphs 3 and 10 below and in Exhibit A of this contract, this Agreement is for a term of 24 months from the effective date through December 31, 2027. Thereafter, this Agreement will be considered by NAVARRO COUNTY with approval of the EB TEXOMA HIDTA for renewal for subsequent periods as determined by the EB TEXOMA HIDTA:
 - A. The DIRECTOR notifies the EB TEXOMA HIDTA and NAVARRO COUNTY, in writing, no later than 90 days prior to the expiration of the term that he/she desires to seek an extension; and,

B. Any requested modifications to the existing terms, by either the DIRECTOR or the EB TEXOMA HIDTA, shall be submitted in writing to the EB TEXOMA HIDTA no later than 60 days prior to the expiration of the term.

If the parties are unable to agree on the terms of any proposed extension prior to the expiration of the term, or if the DIRECTOR fails to notify the EB TEXOMA HIDTA in accordance with paragraph 2A, this Agreement shall terminate upon the conclusion of the term.

3. **Contingency:** All parties understand that this Agreement will not be renewed or be effective beyond the first twelve (12) months unless NAVARRO COUNTY receives funding for the fiscal year in which the renewal or extended term falls.
4. **Services to be provided by the DIRECTOR:** DIRECTOR agrees to perform the duties of the DIRECTOR, Texoma HIDTA, as specified by the EB TEXOMA HIDTA, and the ONDCP, including but not limited to the following:
 - A. Develop and submit, with the concurrence of the EB TEXOMA HIDTA, the major requirements of the HIDTA Program: Threat Assessment and the Initiative Description and Budget Proposal Strategy.
 - B. Exercise programmatic, administrative and fiscal oversight and support of all HIDTA initiatives and ensure they are following the ONDCP/HIDTA Program Guidance and other program requirements. However, the DIRECTOR shall not exercise operational control of law enforcement initiatives.
 - C. Exercise reprogramming authority consistent with the HIDTA Program Guidance.
 - D. Maintain accountability of all equipment purchased with HIDTA funds through an inventory system.
 - E. Assist HIDTA agencies in establishing and recording the outputs for each initiative and the outcomes of the Texoma HIDTA.
 - F. Assist HIDTA agencies in establishing and recording the outputs for each initiative to the overall HIDTA strategy.
 - G. Facilitate the flow of information between and among the initiatives and supporting agencies. Promote regional and national cooperation, as appropriate.
 - H. Provide advice to the EB TEXOMA HIDTA concerning the status

direction and success of the HIDTA initiatives, programs and requirements from ONDCP.

- I. In response to time sensitive administrative and programmatic tasking, make decisions on behalf of the EB TEXOMA HIDTA based upon the previous direction, decisions and knowledge of the EB TEXOMA HIDTA.
- J. Ensure continuous dialogue among members of the Executive Board. Be fair and impartial in pursuit of projects and programs aimed at achieving the maximum benefit for the HIDTA.
- K. Perform HIDTA travel only to represent or fulfill requirements of the Executive Board or the national ONDCP/HIDTA program.
- L. Perform additional duties/requirements identified by the Executive Board which must be consistent with ONDCP/HIDTA Program Guidance and deemed necessary to enhance the HIDTA Program.
- M. With the concurrence of the Executive Board and the DIRECTOR, NAVARRO COUNTY will hire staff personnel for the Texoma HIDTA, for positions which have been approved and funded by the ONDCP. The Director will provide daily supervision and other required management functions for these individuals.

5. **Limitation of the Director's Authority:** Notwithstanding anything to the contrary in paragraph 4 above, the DIRECTOR will have no authority whatsoever over and no duty with respect to any operational control of law enforcement by the Texoma HIDTA. The DIRECTOR will not be held responsible for the actions or omissions of any law enforcement personnel working on or on behalf of the Texoma HIDTA, including, but not limited to, any alleged failure to adequately train, direct, or supervise such personnel.

6. **Obligations of Texoma HIDTA:** Texoma HIDTA shall authorize the following payments and expenditures to the DIRECTOR, through a cooperative agreement between Navarro County, Texas and the ONDCP:

- A. Office facilities and the necessary office furnishings, equipment and accoutrements for the DIRECTOR to perform the services and duties contemplated in paragraph 4 above including but not limited to the following:
 - 1) Automobile: The DIRECTOR will be provided with a monthly vehicle allowance of \$500.00 per month. The DIRECTOR shall be responsible for gas, insurance, registration, maintenance, repairs, and any other vehicle-related expenses.
 - 2) Cellular Telephone: The DIRECTOR will be required to obtain a

cellular telephone for official Texoma HIDTA business. The DIRECTOR will be provided with a monthly cell phone allowance of \$75.00.

3) Other Expenses: The DIRECTOR will be reimbursed for travel related expenses for travel deemed necessary to perform his duties, as well as for fees for conferences and training which are incurred while performing the services contained in this Agreement. Such requests for reimbursement must have the prior written approval of the Chairman or the Vice-Chairman of the Executive Board.

B. Public officials' liability insurance will be provided to the DIRECTOR.

C. The Texoma HIDTA shall authorize payment to the DIRECTOR of an annual sum equivalent of \$230,868, plus the monthly vehicle allowance and cellular phone allowance referred to in paragraph 6 A (1) and (2) of this document, to be paid twice per month in equal installments. The Executive Board will have the ability to revise this amount during the contract period in compliance with HIDTA Program Policy.

7. **Payment and Expense Reimbursement Processing:** Payment for expenses shall be on the same schedule as salary and shall be provided under the terms of a cooperative agreement between Navarro County, Texas and ONDCP. The DIRECTOR shall submit expenses, with attached original receipts, to the Navarro County Auditor, Corsicana, Texas.

8. **Taxes:** The DIRECTOR shall be solely responsible for filing his/her own withholding of any and all federal, state and local tax consequences that result from his receipt of any payments or reimbursements paid in accordance with this Agreement.

9. **Performance Assessment:** During the final quarter of the first contract year for the Director (October thru December), the Chairman and Vice Chairman of the Executive Board of the Texoma HIDTA, with input from the other members of the Executive Board, shall conduct an evaluation of the performance of the Director. Based on that performance review, and considering the financial position of the Texoma HIDTA, the Chairman can make one of the following recommendations as to pay for the Director to the Executive Board:

- Maintain the salary of the Director at current year levels, or
- Increase the salary of the Director for the second year of his contract term based on his performance in a manner consistent with the Performance Pay System established for members of the Federal Senior Executive Service.

Any pay increase for the Director must be approved by a majority vote of the Executive Board.

If this performance review determines that the performance of the Director is failing to meet expectations, or needs improvement in certain areas, the Chairman shall provide written and/or verbal counseling to the Director on expectations for improvement. If the performance of the Director is deemed to be unsuccessful and the Director is not meeting the obligations of his contract, the Executive Board may in its discretion, pursue the steps outlined in this contract to remove the Director from his position.

10. **Early Termination:** Early termination of this Agreement, with or without cause, will be allowed only by the 2/3 majority approval, of the full Executive Board.
11. **Assignability:** Neither this Agreement nor any duties or obligations under it shall be assignable without the prior written consent of the parties. In the event of an assignment to which the parties have consented, the assignee or the assignee's legal representative shall agree in writing to personally assume, perform, and be bound by all the covenants, obligations, and agreements contained herein.
13. **Amendment:** This Agreement may not be modified, altered or amended in any manner except by agreement in writing duly executed by each of the parties hereto.
14. **Governing Law:** This Agreement shall be construed and interpreted pursuant to the laws of the State of Texas. Any dispute arising out of this Agreement shall be submitted to the jurisdiction of any state or federal court in Dallas County, Texas.
15. **Authority:** Any person signing this Agreement on behalf of any party hereby represents and warrants in his or her individual capacity that he or she has full authority to do so on behalf of such party.
16. **Prior Agreements:** Upon execution of this Memorandum of Agreement, all previous agreements, signed or otherwise, will be rendered null and void.

Dated this 12th day of Jan, 2026


Chairman, Executive Board

Calvin Bond
Texoma HIDTA


River Road Management and
Consulting
Raymond Brown, Director
Texoma HIDTA


Judge H.M. Davenport
Navarro County, Texas

Exhibit A

County Of Navarro, Texas

**CERTIFICATIONS REGARDING LOBBYING, DEBARMENT, SUSPENSION
AND OTHER
RESPONSIBILITY MATTERS; DRUG-FREE WORKPLACE REQUIREMENTS;
FEDERAL
DEBT STATUS, AND NONDISCRIMINATION STATUS AND IMPLEMENTING
REGULATIONS**

In this certification “contractor” refers to both contractor and subcontractor, “contract” refers to both contract and subcontract.

General Requirements

The County of Navarro, Texas is required to obtain from all contractors, which receive federal funds or federal pass-through funds, certifications regarding, lobbying, federal debt status, debarment and suspension, and a drug free workplace. Institutional applicants are required to certify that they will comply with the nondiscrimination statutes and implementing regulations.

Contractors should refer to the regulations cited below to determine the certifications to which they are required to attest. Signature of the form provides for compliance with certification requirements under 21 CFR part 1405, “New Restrictions on Lobbying,” 21 CFR part 1414, Government wide Debarment and Suspension (Non-procurement), Certification Regarding Federal Debt Status (OMB Circular A-129), and Certification Regarding the Nondiscrimination Statutes and Implementing Regulations. The certifications shall be treated as a material representation of fact upon which reliance will be placed when the County of Navarro enters into contracts in which contractors receive federal funds.

1. LOBBYING

As required by Section 1352, Title 31 of the U.S. Code, and implemented in 21 CFR part 1405, for persons entering into a cooperative agreement over \$100,000, as defined at 21 CFR Part 1405, the contractor certifies that;

(a) No federal appropriated funds have been paid or will be paid, by or on behalf of the undersigned, to any person for influencing or attempting to influence an officer or employee of any agency, a member of Congress, and officer or employee of Congress, or an employee of a Member of Congress in connection with the making of any Federal grant, the entering into continuation, renewal, amendment, or modification of any Federal grant or cooperative agreement,

(b) If any funds other than Federal appropriated funds have been paid or will be paid to any person for influencing or attempting to influence an officer or employee of Congress, or an employee of a Member of Congress in connection with this

Federal Grant or cooperative agreement, the undersigned shall complete and submit Standard Form -LLL, "Disclosure of Lobbying Activities," in accordance with its instructions;

(c) The undersigned shall require that the language of this certification be included in the award document for all sub-awards at all tiers (including sub-grants, contracts under grants and cooperative agreements, and subcontracts) and that all sub-recipients shall certify and disclose accordingly.

2. DEBARMENT, SUSPENSION, AND OTHER RESPONSIBILITY MATTERS

As required by Executive Order 12549, Debarment and Suspension and implemented at 21 CFR Part 1404, for prospective participants in primary covered transactions

A. The contractor certifies that it and its principals:

(a) Are not presently debarred, suspended, proposed for debarment, declared ineligible, sentenced to a denial of Federal benefits by a State or Federal court, or voluntarily excluded from covered transactions by any Federal department or agency;

(b) Have not within a three-year period preceding this application been convicted of or and a civil judgment rendered against them for commission of fraud or a criminal offense in connection with obtaining, attempting to obtain or performing a public (Federal, State, or local) transaction or contract under a public transaction violation of Federal or State antitrust statutes or commission of embezzlement, theft, forgery, bribery, falsification or destruction of records, making false statements, or receiving stolen property;

(c) Are not presently indicted for or otherwise criminally or civilly charged by a governmental entity (Federal, State, or local) terminated for cause or default; and

B. Where the applicant is unable to certify to any of the statements in this certification, he or she shall attach an explanation to the application.

3. DRUG-FREE WORKPLACE

As required, by the Drug Free Workplace Act of 1988, and implemented at 21 CFR Part 1404 Subpart F.

A. The contractor certifies that it will or will continue to provide a drug free workplace by:

(a). Publishing a statement notifying employees that the unlawful manufacture, distribution, dispensing, possession, or use of a controlled substance is prohibited in the applicant's workplace and specifying the actions that will be taken against employees for violations of such prohibition;

(b) Establishing an on-going drug free awareness program to inform employees about:

- (1) The dangers of drug abuse in the workplace;
- (2) The applicant's policy of maintaining a drug free workplace;
- (3) Any available drug counseling, rehabilitation, and employee assistance programs; and
- (4) The penalties that may be imposed upon employees for drug abuse violation occurring in the workplace;

(c) Making it a requirement that each employee to be engaged in the performance of the grant be given a copy of the statement required by paragraph (a)

(d) Notifying the employee in the statement required by paragraph (a) that, as a condition of employment under the grant, the employee must

- (1) Abide by the terms of the statement; and
- (2) Notify the employer in writing of his or her conviction for a violation of a criminal drug statute occurring in the workplace no later than five calendar days after such conviction.

(e) Notifying the agency, in writing, within 10 calendar days after receiving notice under subparagraph (d)(2) from an employee or otherwise receiving actual notice of such convictions. Employers of convicted employees must provide notice including position title, to: The County of Navarro, Texas, 300 West 3rd Avenue, Corsicana, Texas 75110. Notice shall include the identification number of each affected grant.

(f) Taking one of the following actions within 30 calendar days of receiving notice under subparagraph (d)(2), with respect to any employee who is so convicted:

- (1) Taking appropriate personnel action against such an employee, up to and including termination, consistent with the requirements of the Rehabilitation Act of 1973, as amended; or
- (2) Requiring such employee to participate satisfactorily in a drug abuse assistance or rehabilitation program approved for such purposes by a Federal State, or local health, law enforcement, or other appropriate agency

(g) Making a good faith effort to continue to maintain a drug free workplace through implementation of paragraphs (a), (b), (c), (d), (e), and (f).

4. CERTIFICATION REGARDING FEDERAL DEBT STATUS (OMB Circular A-i 29)

The contractor certifies to the best of its knowledge and belief, that it is not delinquent in the repayment of any federal debt.

5. CERTIFICATION REGARDING THE NONDISCRIMINATION STATUTES AND IMPLEMENTING REGULATIONS

The contractor certifies that it will comply with the following nondiscrimination statutes and their implementing regulations: (a) title VI of the Civil right Act of 1964 (42 U.S.C. 2000D et seq.) which provides that no person in the United States shall, on the ground of race, color, or national origin, be excluded from participation in, be denied the benefits of or be otherwise subjected to discrimination under any program or activity for which the applicant received federal financial assistance; (b) Section 504 of the rehabilitation Act of 1973, as amended (29 U.S.C. 794), which prohibits discrimination on the basis of handicap in programs and activities receiving federal financial assistance; (c) title IX of the Education Amendments of 1972m as amended (20 U.S.C. 1981 et seq.) which prohibits discrimination on the basis of sex in education programs and activities receiving federal financial assistance; and (d) the Age Discrimination Act of 1975, and amended (42 U.S.C. 6101 ec seq.) which prohibits discrimination on the basis of age in programs and activities receiving federal financial assistance, except that actions which reasonably take age into account as a factor necessary for the normal operation or achievement of any statutory objective of the project or activity shall not violate this statute.

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The contractor/s certifies, by signing below, that they are in compliance with the applicable requirements listed above; and that they shall notify Navarro County of any changes that affect this certification.

River Road Management & Consulting
Business Name

12-28-21

Date

Raymond K.L. Brown
Printed Name


Signature

Status

Active
 Inactive

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